

1 we don't have enough masses to submit on our
2 accreditation and we have to struggle to get it
3 because if I can see on ultrasound, I'm going to do
4 it on ultrasound.

5 So I don't believe that there'll be a
6 competition between if stereo is regulated and
7 people can't do stereo, that they're going to take
8 the patient and do an ultrasound guided biopsy. If
9 they're going to that, they're probably going to do
10 the patient a favor. Because if you're doing a
11 stereo when you could do an ultrasound, you're not
12 doing it the easiest way.

13 The concern that Dr. Finder raised that
14 people who can't do stereo will then take the
15 patient to open biopsy, I'm concerned about that
16 because I wouldn't want to see things go in that
17 direction because the minimally-invasive technique I
18 do think is better for women.

19 DR. BARR: Does anyone have any, because
20 I know Congress will ask us this, thoughts or ideas
21 or even information about we did see a certain
22 percentage of the population drop out when

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1 mammography accreditation and certification became
2 mandatory, that at least at the time, did not affect
3 access. Does anybody have any thoughts on with the
4 number of units out there whether 3,000 or 5,000 if
5 a percentage dropped out of the stereo business with
6 federal regulation are we affecting access because I
7 know this is always off the top of Congress's mind?

8 MEMBER MONTICCILO: That's a very good
9 point. This is Dr. Monticciolo. I actually think
10 there are more stereotactic tables than we need.
11 Now I only say that because our table is not booked
12 solid. And when we had an equipment problem, we
13 actually had a power surge that blew the tube apart,
14 luckily it happened at night, we had to shift our
15 stereo patients to a satellite site and they were
16 easily able to accommodate it.

17 It's very expensive equipment and in
18 fact, I don't like to have it sitting still. So
19 when a neighborhood hospital lost their stereo
20 unit, we took their patients without any problem.
21 Now that's just localized and it's very anecdotal
22 obviously, but I can't imagine there are many

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1 stereotactic units that are fully utilized morning
2 to night. I would be surprised if that were the
3 case.

4 CHAIR HENDRICKS: Thank you. Any other
5 final comments about the IOM recommendations? Dr.
6 Barr?

7 DR. BARR: No. Thank you.

8 CHAIR HENDRICKS: Thank you very much.
9 It was very interesting. Thank you very much. So
10 we'll move to the final item on our agenda this
11 afternoon which relates to a discussion of recently
12 issued guidance documents and other related topics
13 to be led by Dr. Finder.

14 EXEC. SECRETARY FINDER: Okay. It's Dr.
15 Finder. I want to go back to an issue that was
16 brought up yesterday briefly and it deals with
17 certification and an issue that is coming up before
18 us very quickly. I want to frame the issue right
19 now.

20 For those who aren't aware, one of our
21 initial requirements for interpreting physicians is
22 that they either be board certified or have two or

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1 three months of training depending on when they
2 qualified. Relatively recently, the board that we
3 accept for interpreting physicians have begun
4 issuing time-limited certificates. In the past,
5 those certificates were issued for life. But
6 starting in 2001 for one group, the Royal College of
7 Physicians and Surgeons of Canada started issuing
8 five year certificates and in 2002, the ABR, the
9 American Board of Radiology and the American
10 Osteopathic Board of Radiology started issuing ten
11 year certificates.

12 The question that we have is in the past
13 for all these years we've been looking at those
14 certificates as a static being in the sense of once
15 you got that certificate you had it. We didn't have
16 to recheck it at all during the inspections.

17 The real question that we have now is
18 should we in light of the fact that new people and
19 this only applies to new people, the people who were
20 issued certificates before these dates, their
21 certificates are permanent, whether we should start
22 inspecting against and checking these certificates

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1 and we'd have to check them actually for everybody
2 because we don't know who has a time-limited one and
3 who doesn't have a time-limited one. So it becomes
4 an issue of logistics and burden and paperwork and
5 time. So I bring it before the committee to ask
6 their opinion about should we basically accept the
7 certificate once it's issued as permanent or should
8 we go and start checking the expiration dates for
9 all these certificates.

10 CHAIR HENDRICKS: I'll start the
11 response. Carolyn Hendricks, Panel Chair. This is
12 an issue that all hospitals are dealing with, all
13 the health care systems, ABIM and I think that
14 recertification should be required including
15 documentation of recertification of the staff.

16 EXEC. SECRETARY FINDER: One other
17 issue, one with a little caveat to this. As I said,
18 our requirement is that you either be board
19 certified or have the training. One of the
20 situations that we could encounter, let's say, in
21 five or ten years is somebody who was initially
22 board certified, then decided not to take the board

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1 certificate or failed the test or whatever it is at
2 that time when then have to fall back on the other
3 alternative which would be the two or three months
4 of training. Actually, in this case, it would be
5 the three months of training in mammography.

6 We have from past experience learned
7 that the longer it is the time from your residency
8 program the harder it is to get anybody to get
9 documentation for you of what you actually did
10 during your residency program. So we could have a
11 situation where somebody goes out, is board
12 certified, uses that certificate for proof of
13 meeting that requirement, never get additional
14 documentation about the three months of training in
15 ten or twenty years. When their certificate expires
16 and they don't renew it, we then go and ask them,
17 "Now you have to show us that you've had three
18 months of training ten or twenty years ago" and that
19 is a problem or can be a problem.

20 CHAIR HENDRICKS: From the audience.

21 MR. MOURAD: Wally Mourad, FDA again.

22 There is another issue that you should keep in mind

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1 and that is for the initial qualifications of the
2 interpreting physicians we equate the three months
3 training with board certification. So if you got
4 one or the other, you're good. You've met it.

5 Now if you start checking on the expired
6 certificates, you're basically treating them
7 differently from those who have acquired or provided
8 the three months training because we don't recheck
9 that. It's good for life.

10 MEMBER MONTICCILO: This is Dr.
11 Monticciolo. That's a good point. I think it would
12 be unfair to ask somebody to meet the higher
13 standard of passing their board in radiology and
14 then giving them a hard time ten years later when
15 you've let somebody read who only had three months
16 of training and didn't pass their boards.

17 But I also think we should check because
18 I believe the current standard for board eligibility
19 is, well, I guess you don't have to complete a
20 residency training program but residency training
21 programs not require three months of training in
22 mammography. So I don't think we had any board

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1 examiners sit who did not have that training. So if
2 they initially passed their boards, I think they had
3 to have had three months of training in residency.
4 Maybe that's not true for people who are not passed
5 repeatedly. I guess that's possible.

6 EXEC. SECRETARY FINDER: One would make
7 the assumption that they have the three months of
8 training. I will tell that for whatever reason in
9 some specific instances we do have difficulty in
10 people willing to sign that statement.

11 MEMBER MONTICCILO: I see. That's just
12 information I lack.

13 EXEC. SECRETARY FINDER: But it really
14 comes down to a question of how we should proceed on
15 this question and it's going to be coming up
16 actually next year because I don't know how many
17 interpreting physicians we have who were certified
18 by the Canadian board but their board is going up in
19 2006.

20 MEMBER FERGUSON: My thought would be
21 that right now we accept the board certification and
22 only since 2002 are the boards going to have to ten

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1 years later go back. We have continuing education
2 requirements. We have work requirements. I think
3 once you're initially qualified, you're initially
4 qualified would be my thought. You would hope
5 everybody would go back and recertify but should
6 that disqualify you for something that you've been
7 doing very well for ten years, I don't think I would
8 side there.

9 EXEC. SECRETARY FINDER: I will add, I
10 want to make the topic more interesting, we have
11 talked to some states and some of the states appear
12 to have taken the stance that if you do not have an
13 active, valid certificate they will not allow you to
14 practice mammography. So some of the states at
15 least are taking that stance at this point. They
16 may be waiting for a lead from us to go in a
17 different direction but we've heard back from some
18 of the states and that's their position as of today.

19 MEMBER MONTICCILOLO: Could I ask a
20 question about that? This is Dr. Monticciolo. So
21 are you telling me there are states that are going
22 to say the three months aren't good enough?

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1 EXEC. SECRETARY FINDER: Correct. Some
2 states actually have a requirement that you have to
3 be board certified. They have a more stringent
4 requirement than we do.

5 CHAIR HENDRICKS: Melissa.

6 MEMBER MARTIN: I guess my question is I
7 would be really surprised why it would be acceptable
8 for a radiologist not to renew their certification
9 and still continue to do mammography when at that
10 point they would not be allowed to do CT or MR or
11 any other imaging modality. And maybe I'm missing
12 something.

13 MEMBER MONTICCILOLO: First of all, you
14 do not have to be board certified to read CT or any
15 other modality. So that's not regulated at all and
16 you can read CTs until the cows come without being
17 board certified. But the issue I can see happening,
18 Melissa, is what if you have a radiologist who is 59
19 years old or 60 and is very good reader and now he
20 comes up against or she comes up against recerting
21 and feels "I'm going to retire in three years. I'm
22 not going to go through the recertification process

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1 but I think I'm a good practitioner and I want to
2 continue."

3 There's other reasons other than trying
4 to sneak through the system that people may not want
5 to recert. So we are going to come up against this
6 I think.

7 EXEC. SECRETARY FINDER: I'm trying to
8 get at least a feel for how the committee feels
9 about this because again we have to make some
10 decisions pretty quickly on this. So one
11 alternative is to treat this as an initial
12 requirement that never goes away that we would not
13 look at again. The other is basically to say if you
14 have a certificate that does expire, we're going to
15 expect that certificate to be valid and current. So
16 those are your basic two alternatives.

17 MEMBER MARTIN: And just to play Devil's
18 advocate, I don't see, or I guess to play the other
19 side of the coin, the inspection process treats the
20 technologist as having to have current continuing
21 education, current certification. So I guess if I'm
22 playing the other side of things, I would think I

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1 would expect the same thing of a radiologist that I
2 would of the technologist and I don't see why the
3 inspection procedure would be any different. The
4 technologists already have to provide that
5 documentation at every place they work and we expect
6 that of the technologist.

7 So I can see where you could do it
8 either way but it is required of all the
9 technologist. At this point, you're setting a very
10 different standard if you grandfather in and say you
11 do not have to have a current qualification as the
12 radiologist.

13 EXEC. SECRETARY FINDER: That is
14 correct. We do require that the technologist show a
15 current status on their certification. Again, I
16 just want to throw in this point to make it more
17 interesting. The American Board of Radiology is not
18 only doing this to interpreting physicians. They
19 are also doing it to medical physicists.

20 MEMBER MARTIN: Oh yes.

21 EXEC. SECRETARY FINDER: It is an issue
22 that affect them too.

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1 MEMBER MONTICCILO: While I appreciate
2 the remarks Melissa has made, I agree with Dr.
3 Ferguson. Right now, we're saying that somebody's
4 is not board certified they are qualified to read
5 mammography if they have three months of training.
6 So it is setting a different standard if we force
7 our board certified to recert and there is a
8 continuing CME requirement. So I guess I would be
9 in favor of allowing that to be the initial criteria
10 for it and just leaving it at that.

11 CHAIR HENDRICKS: Carolyn Hendricks,
12 Board Chair. I have a different take on it because
13 I do agree that this is something all hospitals, all
14 payers, are going to be scrutinizing. Every
15 hospital in the United States does not know what to
16 deal with their medical -- Every medical staff
17 obviously in the country is dealing with this across
18 all specialties. But the issue here might be to
19 permit some grandfather process of the current
20 population of interpreting physicians.

21 But I do think that we need to
22 scrutinize the new interpreting physicians and set

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1 maybe that higher standard and indicate that if they
2 come in board certified that continuous board
3 certification will be required because that's not
4 the same as a 50 year old physician that's looking
5 at one more year of active practice. This is the
6 new generation of interpretative radiologists and we
7 do want to set the bar quite high.

8 DR. BARR: Helen Barr, FDA. And, Dr.
9 Hendricks, what you bring up certainly goes to what
10 we've been talking about recruiting and retaining
11 physicians in this field. Is this just one more
12 thing if we change what is now an initial
13 requirement to a continuing requirement? Are we
14 just creating more problems for people entering and
15 staying in our field?

16 CHAIR HENDRICKS: From the audience.

17 MR. MOURAD: Wally Mourad, FDA. I just
18 want to comment on Melissa's point regarding the
19 radiologic technologist. It's true that their board
20 certification or state licensing if you will also
21 has time limitations but it has been like this from
22 day one and they're used to it. That's how they

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1 always expected it. So there's no change for them.

2 But this is a new requirement that affected
3 basically the interpreting physicians and now
4 possibly the medical physicists. So that's one
5 different area.

6 MEMBER MARTIN: Melissa Martin. But I
7 think it is a change that has happened in all
8 aspects that these people are going to be practicing
9 in. This is a change and it's a change that the
10 ABR has made. So it's nothing different about
11 maintaining current status to read mammography than
12 it is the current status to practice the profession
13 of either radiology or medical physics. The
14 qualifications are the same and it's going to effect
15 everybody and everything we do.

16 MEMBER MONTICCILOLO: I was just going to
17 say we still have that initial requirements allow
18 you to read if you have three months training and
19 are not board certified. So you still have that.
20 Why would you take somebody who met the higher
21 standard and then penalize them by constantly
22 looking at them? They can just fall back on the

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1 three months if they can get the documentation. So
2 what we are doing there?

3 MS. WILCOX: Pam Wilcox, ACR. Going
4 back to the issue of the technologists, the techs on
5 the panel can correct me if I'm wrong but it's my
6 understanding you renew your certificate as long as
7 you have your CEUs. But you don't have to take
8 another exam. We're talking about for the
9 radiologists and the physicists is reexamination.
10 It's more comparable to their medical license as
11 opposed to the board certification.

12 CHAIR HENDRICKS: Carolyn Hendricks,
13 Board Chair. What is ACR's position on this dilemma
14 of the physicians whose board certification is
15 expiring?

16 MS. WILCOX: We have not taken a
17 position. The ACR has not taken a position on this.
18 One of the requirements for membership in the ACR
19 is board certification. So we have a committee that
20 will be looking at what position we're going to
21 take.

22 EXEC. SECRETARY FINDER: All right.

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1 Next, I wanted to address some guidance documents
2 and one of the public comments that we heard in the
3 morning dealt with the issue of our guidance
4 document and how it deals with full field digital
5 mammography. I think the issue is extremely
6 important because some of the guidance that we put
7 out will have a big effect on the future use of
8 digital mammography.

9 Just to refresh everybody's memory, the
10 first comment from Dr. Murray Reicher this morning
11 was related to Guidance Document No. 9 which you all
12 have. It's page 15 and according to him, it's
13 question no. 5. Unfortunately because of the
14 difference in printers, we don't have the exact same
15 marker but I believe that what he was talking about
16 was question no. 5 on page 14 on the versions that
17 you have. Let's see what he talks about. He talks
18 about -- Maybe 13.

19 (Discussion off microphone.)

20 EXEC. SECRETARY FINDER: Right.

21 Fourteen is No. 5. Let's look at page no. 14,
22 question no. 5. That's a charge one. So that's not

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1 it.

2 (Discussion off microphone.)

3 EXEC. SECRETARY FINDER: Let's go
4 through one of his topics though. Basically it's a
5 question of can a facility, and this is on page 13,
6 question no. 5, copy or digitize a film screen
7 mammography and use that copy or digitized image for
8 retentional final interpretation? The guidance that
9 we put out is no for the reason that's listed there.

10 And his comment basically is he wants to be able to
11 show or making the claim that he can show that
12 digitized or copied films can be used for final
13 interpretation and should be allowed for final
14 retention purposes.

15 This is a question that was brought up
16 before the committee last time and we just want to
17 bring it up again because it is so important and to
18 get your feeling on this business about copying
19 original mammograms and then discarding that
20 original and just keeping the digitized image. Any
21 comment?

22 MEMBER PURA: What happens to the

1 digitized?

2 EXEC. SECRETARY FINDER: I identify
3 yourself.

4 MEMBER PURA: I'm sorry. Linda Pura.
5 What happens to that because I'm not familiar with
6 the process? What happens to that digitized film
7 when you say you go to reproduce it? Is it a good
8 production?

9 EXEC. SECRETARY FINDER: That's the
10 entire issue.

11 MEMBER PURA: Yet I don't know.

12 EXEC. SECRETARY FINDER: Let me give
13 some background.

14 MEMBER PURA: Because I haven't seen any
15 of those done. So I would like to know what the
16 comments are.

17 EXEC. SECRETARY FINDER: With film
18 screen mammograms before full field digital came
19 along, the statute and the regulations specifically
20 precluded the use of copying of films. And the
21 reason behind that was is the feeling was is that no
22 matter how you tried to copy that film it would

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1 never be the same as the original and we had huge
2 problems with facilities that were being sent copies
3 for comparison purposes or for biopsy purposes being
4 sent films that they felt were of suboptimal
5 quality. So in the regulations we were very strict
6 about it and said that when the patient requests her
7 examination that the originals be released.

8 With the advent of full field digital
9 mammography, there is now a question of what is the
10 original mammogram. How do you display it? How do
11 you transport it? How do you retain it? With that,
12 now comes the issue of can I take a film screen
13 mammogram and put it in a digitizer, scan it in, and
14 take that digital data and use that for various
15 purposes and then he's asking discard the original.

16 It makes it easier to store in some cases, easier
17 to retrieve, certainly easier to send them to other
18 facilities.

19 So there is a functionality that is
20 gained by digitizing these film screen mammograms.
21 The question is should we allow this process and
22 under what conditions and under the guidance that is

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1 currently out there, we have given basically a
2 blanket no to it for the reasons we've stated here.

3 The question is does anybody on this committee have
4 any comments about that.

5 MEMBER MONTICCILO: Debbie Monticciolo.

6 I'm not sure how good the digitizers are that this
7 person who asked the question is talking about but
8 I've never seen a digitized film screen product that
9 was as good as the film screen image itself.
10 There's going to be image loss. It's different if
11 it's an acquired digital image and then you're
12 talking about printing it out. That's a whole
13 different issue.

14 But if you take a film screen mammogram
15 and run it through a digitizer, you're going to lose
16 information. I've never seen one that didn't lose
17 some information. So I would think it would not be
18 a good idea to destroy an original film that was
19 taken with film screen because you're never going to
20 be able to duplicate that just like you can't copy
21 well. That's why they don't copy well. I've tried
22 to scan in an awful lot of mammograms because I

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1 lecture and I try to make images that look just like
2 the film and it's a horrendous problem. You just
3 lose detail.

4 MEMBER WILLIAMS: This is Mark Williams.

5 I was going to say exactly the same thing and I
6 don't know many research studies that use digitized
7 film or copied films for that very reason. There's
8 always some loss in those processes and the original
9 film is always insisted upon. I don't see why it
10 should be any different for patient care.

11 MEMBER FERGUSON: I was actually going
12 to say what David did and I saw Mark's hand up and I
13 was afraid he was going to stump us with a
14 physicist's answer. I agree. I've never seen a
15 film of any type digitalized that is as good as the
16 original film.

17 EXEC. SECRETARY FINDER: My next
18 question or actually his next question is what
19 would it take you to convince you that you're wrong.

20 MEMBER WILLIAMS: Mark Williams. I
21 guess a big reader study.

22 EXEC. SECRETARY FINDER: Okay. So

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1 that's what you would recommend that before we would
2 do something like this that a significant size
3 reader study be done and would you be looking at end
4 result or would you be looking at comparison of
5 films because there are two different standards in
6 one sense. You may be able to get the same
7 diagnosis but still recognize that the film isn't
8 the same and that you've lost something. So which
9 one of those two standards do you think you would
10 need or both?

11 MEMBER WILLIAMS: Mark Williams. If you
12 set up the study so that you were just looking at
13 correct diagnosis of images where there was a known
14 lesion, then I'm not sure you would get the answer
15 you wanted.

16 MEMBER MONTICCILOLO: Could I comment?
17 It's Dr. Monticciolo. I don't think you would
18 because once you know something's there or certain
19 lesions would stand out regardless of if the film is
20 diminished in quality. I know that because we often
21 get copied films from older years from other
22 facilities and I can use those minimally but you

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1 really can't that film screen that's acquired the
2 way it is and digitize it without losing something.

3 Now the question is is that something
4 important. Isn't the modulation transfer function
5 known for these devices or not? That's a physics
6 question as you could tell. I'm amazed I can say
7 that. MTF, modulation transfer function.

8 MEMBER WILLIAMS: This is Mark Williams
9 and I think the answer to that is that the
10 modulation transfer function is certainly
11 characterizable for these systems. So you could
12 measure the MTF prior and after. In reality, I
13 don't think that data is very well known or studied
14 very broadly across manufacturers simply because
15 it's not a really straightforward, easy measurement
16 to make like if you had a digitally acquired
17 mammogram.

18 MEMBER MONTICCILOLO: Can I make one last
19 comment? Sorry. We're going to be here all day if
20 I keep this up. This is Dr. Monticciolo. I would
21 just say even if we did a study we'd have to do a
22 pretty large users' study to convince me that

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1 there's a good reason to throw out an original film.

2 MEMBER HOLLAND: Jackie Holland. I'm
3 thinking the same thing and I'm wondering from a
4 legal standpoint and especially when you're looking
5 at from the patient's angle to get rid of anything
6 that was the original, what kind of problem are you
7 going to have standing in a court of law? I just
8 don't see that that's going to be possible.

9 EXEC. SECRETARY FINDER: Now as I say, I
10 keep trying to make things more interesting. That's
11 digitization of a film screen mammogram. Now we go
12 to the next real issue that he brought up which is
13 suppose you take a full field digital mammogram and
14 compress the data and we in our guidance basically
15 have said that we will accept the original data as
16 the original or if it is compressed using a lossless
17 compression algorithm such that when you regenerate
18 that data it brings back the full data. We will
19 accept that as the original.

20 His feeling in his statement was that he
21 can compress using lossy compression, so there will
22 some loss of data, fairly large amounts of

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1 compression and he is using a term about visually
2 lossless so that in some manner to the eye. And I
3 tried to get him to pin this down through other
4 correspondence but really wasn't able to get a firm
5 definition of what he meant. But the general
6 concept here is that if you looked at the image, you
7 would not be able to see a difference. He's saying
8 that if you can establish that why wouldn't you
9 allow that type of compression?

10 MEMBER HOLLAND: Jackie Holland. I
11 think though as Mark Williams there would have to be
12 some kind of study done for me to accept that.

13 MEMBER MONTICCILOLO: Debbie Monticciolo.
14 This is a slightly different issue is that there
15 are images that have more information than the, I
16 don't know how to say this except than to say that
17 the eye can detect. Let me give you an example and
18 maybe Dr. Williams can help me with this.

19 When I do slide presentations, I acquire
20 the images of very high resolution but the projector
21 can only project so much information. So what I do
22 to make my talk smaller is I compress them and

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1 there's no change in the image. The image looks
2 identical to me and believe me, I'm really picky
3 about my images. So if there were a change, I
4 wouldn't accept it.

5 But you can go down to a resolution
6 that's what can be projected and you can't detect
7 the difference between a 50 megabyte image and 5.
8 So if they could prove they were doing that, I
9 really wouldn't have a problem with it. The
10 question is how to prove that. It really would have
11 to be completely apparent because I really wouldn't
12 want to take a chance with losing pertinent
13 information.

14 MEMBER WILLIAMS: This is Mark Williams.

15 The other thing that complicates it is that
16 different compression algorithms produce different
17 results. When you uncompress the image, bring it
18 back, then they have different tendencies to produce
19 degradations. Some of them result in visible
20 artifacts and it may be that a visible change
21 equates to being able to see little isolated
22 artifacts. That's very different than of a more

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1 smooth but nevertheless very nonnegligible loss of
2 image quality.

3 MEMBER MONTICCILO: I guess my opinion
4 at this point would be unless there's information to
5 the contrary I would not allow someone to use lossy
6 technology. It would have to be lossless.

7 EXEC. SECRETARY FINDER: Okay. That's
8 what the guidance says right now. He's coming back
9 and saying what do I have to prove to you to get you
10 to change your mind.

11 MEMBER WILLIAMS: Mark Williams. The
12 other thing that I would add to the discussion is
13 that I'm on another committee right now that's
14 looking at the question of just image quality and
15 digital mammography all together and one of the
16 things that we did was an analysis of the pros and
17 cons of various degrees of compression and one of
18 the conclusions that popped up very quickly is that
19 from an image storage standpoint there really aren't
20 very strong arguments anymore like there originally
21 were when digital mammography came about from the
22 standpoint of space. Storage space is relatively

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1 inexpensive and the only arguments, the strong
2 arguments, for compression such as they are now
3 would be in transmission. So I think that we should
4 keep that in mind that some of the original impetus
5 for trying to somehow make this work are not quite
6 as strong anymore.

7 EXEC. SECRETARY FINDER: So you would
8 say no.

9 CHAIR HENDRICKS: Carolyn Hendricks,
10 Panel Chair. Just a comment. So then do we go to
11 the vendor and mandate that? How will you be able
12 to move forward if you don't have good clinical or
13 technical data right now and this individual
14 physician may not be able to create a dataset that
15 is acceptable to change this guidance? Go back to
16 the vendor? What steps could be taken to try to
17 resolve this issue?

18 EXEC. SECRETARY FINDER: That's a very
19 good question. This is not just a physician. This
20 is the chair of a company who is actually interested
21 in this.

22 CHAIR HENDRICKS: The vendor.

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1 EXEC. SECRETARY FINDER: As it stands
2 right now under our current guidance, and this is
3 draft, we're waiting for other public comments, if
4 this goes into effect, some of the things that he
5 wishes to do would not be allowed. Part of his
6 question though is what would it take to get people
7 to see it his way and provide the proof that he
8 feels he already intrinsically believes.

9 I guess that's a question that I'm
10 hearing would require a clinical trial of some kind
11 but even there the parameters of that clinical trial
12 would have to be fairly well established in order to
13 make sure that we're talking about the same thing.
14 I will just for Devil's advocate talk about some of
15 the other issues that were brought up by this
16 person.

17 With certain full field digital
18 detectors, there's actually more data than can be
19 presented on the monitor. So while right now, the
20 standard is that use of five megapixel, five million
21 pixel, monitors depending on the machine you're
22 using you may actually have more data than can

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1 actually be presented on that screen. What he's
2 basically saying is if you can't see it in the first
3 place, why are you requiring me to store it and use
4 it and keep it when I didn't make the diagnosis
5 using that data to begin with? These are the types
6 of questions that are being raised and they raise
7 certain good issues. Go ahead.

8 MEMBER WILLIAMS: Mark Williams. I
9 think the simplistic answer to that is that
10 radiologists can use that information. They may not
11 be able to visualize the entire mammogram in one
12 view but if you zoom and roam, you certainly can get
13 down to the level at which the image was originally
14 acquired. So I don't think that necessarily the
15 argument that you can't see it all in one view is
16 grounds for throwing away information.

17 EXEC. SECRETARY FINDER: Okay. Very
18 good. Part of his other question is right now the
19 standard or the de facto standard for monitors is
20 the use of the five megapixel monitor. One of his
21 questions deals with the fact of why can't I use a
22 lower resolution monitor and do exactly what you

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1 just said, basically roam and scan over the image
2 and look at the entire image at three megapixels and
3 then scan each component of it at the full
4 resolution. Do you have any comments about that?

5 MEMBER WILLIAMS: This is Mark Williams.

6 I really think that's a question for the
7 radiologists because the problem that you get if you
8 have a smaller monitor with fewer pixels is that you
9 have a lot more manipulation to do and so I think
10 the tradeoff is going to be in through-put and ease
11 of use.

12 MEMBER FERGUSON: I was just telling her
13 you're just not going to do it. It's just not going
14 to happen.

15 EXEC. SECRETARY FINDER: Well, never say
16 never. Part of the rationale behind this is that a
17 lot of facilities are going fully digital and while
18 the monitors and the program setup for full field
19 digital may have a five megapixel monitor, all the
20 other monitors in the department may be of three or
21 two or four, whatever, megapixel capabilities.

22 What one of his arguments is that in

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1 order to make this process smoother, make the
2 adoption of full field digital easier and less
3 expensive is instead of having to view these on five
4 megapixel monitors allow them to go through PACS
5 systems and be viewed on three megapixel or other
6 lower resolution monitors and then do the scanning
7 of the full image at full resolution. Part of the
8 issue that comes up is yes, this may take a little
9 bit longer but there is a savings then. The
10 decrease in efficiency may be made up for in the
11 lower price that you would pay.

12 I will tell you that in our guidance
13 because of the authorities that we have and the
14 authorities we don't have we have actually said that
15 while we recommend that you use the monitors
16 specified by the FFDM manufacturer, we do not have
17 the authority to require it and that as long as the
18 monitor you use meets the quality control procedures
19 as recommended by the FFDM manufacturer we cannot
20 stop you from using that monitor. So if you as an
21 end-user want to use a lower resolution monitor, we
22 cannot stop that.

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1 We can at this point tell a manufacturer
2 that they can't advertise and sell a lower
3 resolution monitor at the present time for that
4 purpose. But as an end-user because of practice of
5 medicine issues and our current limitations of
6 regulatory authority, an end-user can use a lower
7 resolution monitor. So that's part of the argument
8 that he makes is you're allowing it under that
9 circumstance. Why are you preventing these other
10 activities such as digitization and lossy
11 compression? So it's a very complicated issue and
12 that's why I bring it up for the physicists.

13 MEMBER WILLIAMS: This is Mark Williams.

14 I think that of the, I could be wrong on this,
15 current FFDM units out there I think there may only
16 be one where you can view the image at full
17 resolution even on a 2.0 X 2.5 K monitor and that's
18 just because the matrix size of the detectors is
19 just larger than that. So I guess that means
20 there's nothing really magic about 2.0 X 2.5 K.
21 It's just that's reasonably affordable and out
22 there.

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1 EXEC. SECRETARY FINDER: Let me just for
2 other people around here. A 2.0 X 2.5 K monitor is
3 a five megapixel monitor.

4 MEMBER WILLIAMS: Right. But I think
5 maybe I gave the impression in what I said a minute
6 ago that it's a continuously sliding scale and if
7 you had a two or four pixel monitor and you wanted
8 to take enough time, you could read a mammogram. I
9 think, and I would like to get the comments from the
10 folks here, that many radiologists also like to have
11 a sort of gestalt where they do see the whole
12 mammogram at some acceptable level to compare it
13 with a left/right or a current prior. And then you
14 have to draw the line someplace although right now,
15 I don't think we know exactly where that is.

16 MEMBER MARTIN: Okay. Melissa Martin
17 and I'm going to put my two cents in. Everything
18 Mark has said I would agree with and I guess from
19 what I have seen and just watching the way the
20 radiologists are reading, and obviously we have the
21 two radiologists can speak up here at the end, the
22 comment I consistently get at this point already is

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1 the digital acquisition is much faster for the
2 technologist and it is already "slower" for the
3 radiologist.

4 We were in a group or we've been with a
5 couple of groups and one of the radiologists
6 blatantly made the statement "If it takes me more
7 than 45 seconds to read an image, I'm losing money."

8 I think Dr. Ferguson was right. The idea that
9 they're going to scan and pan and spend five minutes
10 looking at every image is not reality. But they're
11 basically going to be doing is reading that image in
12 a much lower resolution. So at this point, I have a
13 real difficult time saying decrease the monitor
14 resolution because most radiologists from what I've
15 seen want to see that overall picture and then scan
16 in on it.

17 MEMBER FERGUSON: I agree.

18 MEMBER MONTICCILO: It's Dr.
19 Monticciolo. I think what Dr. Williams said was
20 right that I don't think we know how it would affect
21 the image quality to look at a four versus five
22 monitor. But Dr. Finder is also right that there is

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1 a significant barrier to entering into the digital
2 realm because of the cost of the monitors. They're
3 extremely expensive and that's one of the reasons my
4 administrator is just loathed to do that. My
5 experience with digital is from Massachusetts
6 General but I think you really have to see it.

7 Every radiologist I think needs to get a
8 gestalt just like Dr. Ferguson said, but I don't
9 know what effect of a four versus a three versus a
10 two. I just don't know where it is I would want to
11 stop. I certainly would like the highest resolution
12 possible. That would be the best of all worlds but
13 that is a complicated issue because that is a huge
14 expense for the system.

15 MEMBER MARTIN: Dr. Finder. I'm Melissa
16 Martin. The other thing I would just add is the
17 comment at least I'm hearing consistently for the
18 radiologist we are in there using the digital
19 systems of biopsy. They are using the monitor that
20 is in the acquisition mode or in the room that the
21 technologist usually uses which is a lower
22 resolution monitor and it is not infrequent that I

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1 get complaints that they cannot see on that monitor
2 what they see on their review workstation which is
3 the 5.0 K workstation. So several times, they've
4 had to walk down the hall, look at the image on the
5 5.0 K workstation and then come back in. It's like
6 "Oh, yeah. Now I can see on the lower resolution
7 monitor because I know where to look."

8 In fact, I thought the request was
9 almost going to go the other way. For those that
10 are doing biopsies, they wanted the 5.0 monitors on
11 the acquisition station so that they had the same
12 resolution in the acquisition station if they're
13 going to use it for biopsy procedures. At that
14 point, I've heard it several times that there is a
15 very different perception looking at that low
16 resolution monitor.

17 MEMBER MONTICCILOLO: What's the
18 resolution of the acquisition monitor?

19 MEMBER MARTIN: Is it a 2.0 K? The
20 vendors would know more than I do. One K?

21 PARTICIPANT: One meg.

22 MEMBER MARTIN: I mean not 1.0 K, 1.0

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1 meg.

2 MEMBER MONTICCIOLO: That's a pretty
3 significant difference, isn't it?

4 MEMBER MARTIN: One or two depending on
5 the vendor. So it's a significant difference. But
6 if that's what we're talking about doing, I do know
7 it is definitely a noticeable difference between the
8 acquisition monitor and the review monitor.

9 MEMBER MONTICCIOLO: This is Dr.
10 Monticciolo. I don't think anybody would want to go
11 down to a one, but I don't know if there's a huge
12 difference between five and four. I think we don't
13 know. Certainly, if there is, then I would want to
14 stay with the five but I don't think we have enough
15 information to know that.

16 EXEC. SECRETARY FINDER: Okay. That
17 makes me feel good. Next question that came up
18 should be little easier and it deals with the use of
19 cushion pads so that you don't have to worry about
20 all this mathematical stuff. Basically for those
21 people who are not familiar with it, there are some
22 pads that are available that can be placed either on

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1 the Bucky or on the compression paddle itself or
2 both and they're used to minimize the discomfort
3 from the compression during the mammographic
4 procedure.

5 We have recently heard and I want to try
6 and find out if this is anybody else's experience
7 that the use of these pads may under certain
8 circumstances cause a certain type of artifact. I
9 just want to know if anybody's heard about this. I
10 did ask this question before the committee met. I
11 sent it out to them to see if they or any of their
12 colleagues were aware of this type of artifact being
13 produced.

14 MEMBER MARTIN: Melissa Martin. I did
15 part of the original testing on these and that's why
16 I'm looking. What kind of artifact are we looking
17 for because I didn't find any at least from the
18 physics mode? But that's not a clinical question.
19 So is it an artifact that's showing up clinically?

20 EXEC. SECRETARY FINDER: Yes, it's an
21 artifact that's been reported to show up during
22 clinical examinations of patients with fatty breasts

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1 where they're using high speed film cassette
2 combinations or with FFDM, full field digital
3 machines. And I'm not sure again what the cause of
4 this is and I'm trying to get some information from
5 people if anybody's heard of it.

6 MEMBER RINELLA: Diane Rinella. A
7 couple different things here. I don't really
8 remember quite when the pad came out. Maybe it was
9 2000, something like that. 1999. I was a
10 supervisor of a prominent breast imaging center in
11 California at the time and I tested the pad myself
12 before allowing it to be utilized on our patients if
13 they chose to use it.

14 And I was always under the foundation
15 and taught and positioning in mammography that we
16 always want the best as close to the image receptor
17 as possible. Even though the pad may be just this
18 thick, to me it was against everything that I worked
19 so hard to try to do and that is to try to get as
20 much information on the receptor detector as
21 possible. So right there and the fact that it was
22 raised bother me when I used it.

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1 The second issue with the pad is that
2 they provide two pads, one for the bottom and one
3 for the top. And the one for the top covers the
4 actual compression plate from underneath. So if you
5 were use the top pad on the compression plate and
6 bring that plate down, you are no longer able to see
7 your breast basically. It covers the whole area.
8 So you can't see as far as positioning is concerned,
9 if your nipple is tracking straight, if you have
10 lymph nodes that you've pulled over that you're
11 trying to make sure you have the axillary area on or
12 if you have any skin folds.

13 So the only way to really use the pad at
14 that point was to only use it on the bottom. And in
15 using it for myself, I found that because I tested
16 it on my own body that the only thing that it
17 provided for me, it wasn't more comfort, but that it
18 provided warmth on the plate and that was basically
19 it. There was a very slight, and I don't remember
20 because this was a long time ago, increase in dose.

21 So I thought at that point I'm not going to allow
22 this to be used at my facility and I did not.

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1 So I have not had any experience with it
2 myself since that time. But in my travels
3 throughout, I hear from technologists that are using
4 digital equipment that they are seeing artifacts
5 when they use the pad. So they have stopped. They
6 haven't told me what specifically but they said that
7 they are seeing artifacts.

8 MEMBER MONTICCILOLO: Dr. Monticciolo. I
9 just wanted to ask a question. When this was
10 originally approved for use, I'm assuming that
11 digital wasn't in use at the time. So we probably
12 don't have that data. But didn't the company have
13 to provide data showing that it doesn't interfere
14 with the image to get approved? And what data do we
15 have? I don't know.

16 MEMBER MARTIN: But it was tested
17 basically on a standard film screen system, not the
18 ultra fast film screen systems and it certainly
19 wasn't digital. That's why I was asking the details
20 of why is it showing up. And that does make sense
21 that if you're going to see it that's where you
22 would see it. The original breast standard Kodak or

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1 Fuji film system, it was not showing up and the dose
2 difference was certainly less than one percent. So
3 at that time, it was not a problem. I think you
4 have a different set of parameters now and it would
5 be a clinical based decision. If it's giving you
6 artifacts, obviously you wouldn't use it.

7 MEMBER MOUNT: Carol Mount. I agree
8 with Diane. When the pad first came out, I too was
9 not in favor of it and we used it very sparingly.
10 However we do use it on patients that are very
11 apprehensive. It might just get them to have a
12 mammogram. We would rather that they have a
13 mammogram than not. So we will use the pad on the
14 bottom. Putting it on the top does also as Diane
15 said cause a problem because you end up repeating
16 films because you can't see where the breast is on
17 the receptor.

18 We've used them ever since they came out
19 again sparingly with film and the only time we see
20 an artifact is when it's misaligned and you can see
21 the line of the edge of the pad because there's a
22 difference in density. On our digital unit, we are

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1 not seeing an artifact and we are using the pad.

2 EXEC. SECRETARY FINDER: Thank you for
3 that information. Does anybody have any comments or
4 questions about the guidance document especially no.
5 9? Guidance document no. 11 deals only with one
6 topic and that is an issue that we discussed
7 actually earlier and it deals with the fact that we
8 will not be enforcing the requirement for continuing
9 education in each specific mammographic modality and
10 is consistent with our earlier discussions about the
11 IOM recommendations.

12 The reason we put it out as a guidance
13 document at this point was that since the
14 requirement went into effect in 2002 we have
15 continually been delaying implementation of this.
16 We went from 2002 to 2004 to 2006 and 2006 was
17 coming up quickly and people were starting to ask us
18 questions and now with this advice that we've gotten
19 from earlier advisory committees as well as the IOM,
20 we put out a guidance document that said that we
21 would indefinitely delay enforcement of that
22 specific regulation. So that's document no. 11.

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1 That leaves us again with any comments
2 or questions about no. 9 if anybody had any. I
3 surprised somebody hasn't asked me about where is
4 document no. 10. Okay. So there are no other
5 comments, questions or anything. It's good to go,
6 document no. 9. Everybody thinks it's fine as is.
7 Okay. Good. Thank you.

8 CHAIR HENDRICKS: Any other discussion
9 related to guidance or any other issues?

10 EXEC. SECRETARY FINDER: Let me just
11 check one thing.

12 CHAIR HENDRICKS: We have one item of
13 business for our advisory committee and that is to
14 say goodbye to four current members who will be
15 departing from the panel after serving four years.

16 EXEC. SECRETARY FINDER: I do want to
17 extend my personal thanks and also the thanks of the
18 Food and Drug Administration to the following people
19 who have served on the committee: Alisa Gilbert,
20 Melissa Martin, Linda Pura and Miles Harrison who is
21 on by phone. Their terms will end on January 31,
22 2006 and I doubt that we're going to have another

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1 meeting before then. So I did want to extend my
2 thanks to all those people for all the effort and
3 the years that they put into this committee and the
4 advice that they've given us which has been very
5 helpful.

6 While you'll still be officially
7 committee members till January 31th, chances are we
8 will not be having another meeting before then. I
9 wanted to say goodbye to you and wish you luck and
10 it's been a pleasure having you on the committee.
11 Thank you.

12 CHAIR HENDRICKS: And with that, barring
13 any other business to discuss --

14 EXEC. SECRETARY FINDER: No. Can't
15 leave just yet. Summary minutes. Do we have any
16 summary minutes? Those of you who have seen the
17 summary minutes from last meeting, does anybody have
18 any comment on those minutes? Okay. I will take it
19 that there were no comments to the summary minutes
20 for the previous meeting.

21 CHAIR HENDRICKS: And with that, unless
22 any panel members or members of the audience have

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1 any other comments that they would like to submit to
2 the record, we thank everyone for their
3 participation and this meeting is adjourned. Off
4 the record.

5 (Whereupon, at 3:08 p.m., the above-
6 entitled matter concluded.)
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CERTIFICATE

This is to certify that the foregoing transcript in the
matter of:

National Mammography Quality Assurance
Advisory Committee

Before:

DHHS/PHS/FDA/CDRH

Date:

September 27, 2005

Place:

Gaithersburg, MD

represents the full and complete proceedings of the
aforementioned matter, as reported and reduced to
typewriting.

